

# Norfolk city, VA

Risk-assessment baseline packet

Independent city FIPS: 51710    Release: 2026-10    Data as of: 2026-09-30    Storm Events data through: 2026-06-30

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## Summary

Plan status as of 2026-09-30: Approved, expires 2027-06-07. Plan: PDC 23 Hampton Roads Hazard Mitigation Plan (FEMA plan 108315), approved 2022-06-08. Update: FEMA tracker shows a plan in progress.

Since the plan was approved on 2022-06-08: 1 new hazard declaration (1 incident) and 87 NOAA Storm Events records; details under "What changed since your last plan".

Highest expected annual loss (FEMA National Risk Index, modeled total; see B1-a): Inland Flooding (\$16,748,172 a year), Hurricane (\$13,498,701) and Tornado (\$3,059,305).

The tables that follow are organized by the items of FEMA's Local Mitigation Plan Review Tool, Element B (B1-a to B2-c); each heading says which item its tables support.

## TERMS USED

**EAL:** expected annual loss: FEMA's modeled average yearly loss from a hazard.

**NRI:** FEMA's National Risk Index (version 1.20, December 2025).

**NFIP:** National Flood Insurance Program.

**RL, SRL:** repetitive loss and severe repetitive loss: flood-insured properties with repeated claims (definitions in B2-c).

**FMA, HMGP:** Flood Mitigation Assistance and Hazard Mitigation Grant Program, FEMA mitigation grants.

**PA:** FEMA Public Assistance: disaster aid to governments and some nonprofits.

**Zone-level:** NOAA logged the event for a National Weather Service forecast zone, which may include parts of neighboring counties.

**County-coded:** NOAA logged the event to this county.

**FIPS:** the federal code for a place; 51710 is this area.

**D0 to D4:** U.S. Drought Monitor categories, from abnormally dry (D0) to exceptional drought (D4).

**F/EF, EFU:** Fujita and Enhanced Fujita tornado ratings; EFU is an unrated tornado.

**kt, CONUS:** knots (1 kt is about 1.15 mph); the contiguous United States.

**CFR:** Code of Federal Regulations.

**A4-a, E1-a:** other items of FEMA's Local Mitigation Plan Review Tool (sources, and changes since the last plan).

**Dollars:** nominal (as reported, labeled with the year), not adjusted for inflation.

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Plan clock

Status:Approved, expires 2027-06-07

Approved:2022-06-08

Update underway:FEMA tracker shows a plan in progress

Plan:PDC 23 Hampton Roads Hazard Mitigation Plan (FEMA plan 108315)

Days to expiry:250

What changed since your last plan (approved 2022-06-08)

New federal declarations:1 new hazard declaration (1 incident): EM-3631-VA (Severe Winter Storm)

Repetitive loss now:FMA RL 77, SRL 127 (44 CFR 77.2); any definition: 980

Sources: 1, 2, 4, 6 (numbered list at the end)

Storm Events records since approval:87 records (data through 2026-06-30)

Repeat-flood change:this release sets the baseline count.

Plan status for every jurisdiction listed in this county

Source: 1

| Jurisdiction            | Type               | Status                       | Plan                                                           | Approved   | Expires    | Days to expiry<br><small>negative = days since expiry</small> | Update underway                       | Notes                                 |
|-------------------------|--------------------|------------------------------|----------------------------------------------------------------|------------|------------|---------------------------------------------------------------|---------------------------------------|---------------------------------------|
| Norfolk city            | City               | Approved, expires 2027-06-07 | PDC 23 Hampton Roads Hazard Mitigation Plan (FEMA plan 108315) | 2022-06-08 | 2027-06-07 | 250                                                           | FEMA tracker shows a plan in progress | this jurisdiction approved 2022-07-12 |
| Old Dominion University | College/University | Approved, expires 2027-06-07 | PDC 23 Hampton Roads Hazard Mitigation Plan (FEMA plan 108315) | 2022-06-08 | 2027-06-07 | 250                                                           |                                       | this jurisdiction approved 2026-08-12 |

Plan 108315 covers 25 other participants, named in the Excel file.

State plan status and tribal plans in this state: see the state page.

## Supports FEMA checklist item B1-a: hazard identification

Hazards NRI does not cover (local data needed)

- dam failure (incl. upstream dams)
- levee failure
- flash flood as its own subtype
- ice jams
- debris flows
- erosion (riverine and coastal)
- land subsidence and sinkholes
- expansive soils

### The 18 National Risk Index hazards, ranked by expected annual loss (EAL)

Sources: 5, 6

| Rank<br>by EAL | Hazard           | NRI risk<br>rating  | EAL rating          | EAL buildings<br><i>modeled dollars<br/>per year</i> | EAL agriculture<br><i>modeled dollars<br/>per year</i> | Cost of expected<br>deaths and injuries<br><i>FEMA's dollar value per<br/>year, not property<br/>damage</i> | EAL total (see<br>note)<br><i>modeled dollars<br/>per year</i> | Storm Events<br>records, 1996 to<br>2026-06-30<br><i>count</i> | Storm Events coverage note                                                                                                |
|----------------|------------------|---------------------|---------------------|------------------------------------------------------|--------------------------------------------------------|-------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|----------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------|
| 1              | Inland Flooding  | Relatively Moderate | Relatively Moderate | \$14,841,709                                         | \$0                                                    | \$1,906,463                                                                                                 | \$16,748,172                                                   | 97                                                             |                                                                                                                           |
| 2              | Hurricane        | Relatively Moderate | Relatively High     | \$13,042,145                                         | \$0                                                    | \$456,557                                                                                                   | \$13,498,701                                                   | 16                                                             |                                                                                                                           |
| 3              | Tornado          | Relatively Moderate | Relatively Moderate | \$1,349,474                                          | \$0                                                    | \$1,709,831                                                                                                 | \$3,059,305                                                    | 5                                                              |                                                                                                                           |
| 4              | Coastal Flooding | Relatively High     | Relatively High     | \$2,880,351                                          | n/a                                                    | \$136,385                                                                                                   | \$3,016,736                                                    | 25                                                             |                                                                                                                           |
| 5              | Heat Wave        | Relatively Moderate | Relatively Moderate | \$178                                                | \$0                                                    | \$2,728,929                                                                                                 | \$2,729,106                                                    | 5                                                              |                                                                                                                           |
| 6              | Cold Wave        | Relatively Moderate | Relatively Moderate | \$13,945                                             | \$0                                                    | \$2,184,950                                                                                                 | \$2,198,896                                                    | 1                                                              |                                                                                                                           |
| 7              | Earthquake       | Relatively Low      | Relatively Low      | \$957,190                                            | n/a                                                    | \$462,524                                                                                                   | \$1,419,714                                                    |                                                                | Storm Events does not record earthquakes.                                                                                 |
| 8              | Lightning        | Relatively High     | Relatively High     | \$45,196                                             | n/a                                                    | \$1,035,945                                                                                                 | \$1,081,142                                                    | 5                                                              |                                                                                                                           |
| 9              | Strong Wind      | Relatively Moderate | Relatively Moderate | \$399,409                                            | \$0                                                    | \$636,071                                                                                                   | \$1,035,480                                                    | 109                                                            | Includes 16 High Wind and 9 Strong Wind records (NOAA non-thunderstorm wind types, outside NRI's Strong Wind definition). |
| 10             | Hail             | Relatively Low      | Relatively Low      | \$441,005                                            | \$0                                                    | \$101,038                                                                                                   | \$542,043                                                      | 40                                                             |                                                                                                                           |
| 11             | Ice Storm        | Relatively Moderate | Relatively Moderate | \$218,058                                            | n/a                                                    | \$2,227                                                                                                     | \$220,286                                                      | 0                                                              | No recorded events in Storm Events since 1996 (data through 2026-06-30).                                                  |
| 12             | Winter Weather   | Relatively Moderate | Relatively Moderate | \$13,019                                             | \$0                                                    | \$118,951                                                                                                   | \$131,970                                                      | 51                                                             |                                                                                                                           |

| Rank<br>by EAL | Hazard    | NRI risk<br>rating | EAL rating                | EAL buildings<br><i>modeled dollars<br/>per year</i> | EAL agriculture<br><i>modeled dollars<br/>per year</i> | Cost of expected<br>deaths and injuries<br><i>FEMA's dollar value per<br/>year, not property<br/>damage</i> | EAL total (see<br>note)<br><i>modeled dollars<br/>per year</i> | Storm Events<br>records, 1996 to<br>2026-06-30<br><i>count</i> | Storm Events coverage note                                               |
|----------------|-----------|--------------------|---------------------------|------------------------------------------------------|--------------------------------------------------------|-------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|----------------------------------------------------------------|--------------------------------------------------------------------------|
| 13             | Wildfire  | Very Low           | Very Low                  | \$15,944                                             | \$0                                                    | \$1,716                                                                                                     | \$17,660                                                       | 0                                                              | No recorded events in Storm Events since 1996 (data through 2026-06-30). |
| 14             | Landslide | Very Low           | Very Low                  | \$39                                                 | n/a                                                    | under \$1                                                                                                   | \$39                                                           | 0                                                              | No recorded events in Storm Events since 1996 (data through 2026-06-30). |
| 15             | Drought   | No Rating          | No Expected Annual Losses | n/a                                                  | \$0                                                    | n/a                                                                                                         | \$0                                                            | 1                                                              |                                                                          |
|                | Tsunami   | Insufficient Data  | Insufficient Data         | n/a                                                  | n/a                                                    | n/a                                                                                                         | n/a                                                            | 0                                                              | No recorded events in Storm Events since 1996 (data through 2026-06-30). |

Total = buildings + agriculture + population equivalence; FEMA values each expected death (or 10 injuries) at \$13.7 million (2024 dollars).

NRI risk rating combines expected annual loss with social vulnerability and community resilience; EAL rating rates expected annual loss alone. Both compare this county with all U.S. counties.

Local data needed: state and local wildfire, landslide and tsunami records (Storm Events records these hazards only in part).

*Not applicable to this county per NRI, with no federal declaration and no Storm Events record since 1996: avalanche and volcanic activity. That is the evidence for leaving them out of the plan.*

The state hazard mitigation plan also lists hazards for this county; FEMA asks the plan to explain any hazard it leaves out.

## Supports FEMA checklist item B1-b: hazard location

Affects the whole county (national data give no location within it): Cold Wave, Drought, Hail, Heat Wave, Ice Storm, Lightning, Strong Wind and Winter Weather.

Coastal Flooding and Inland Flooding: The FEMA Flood Insurance Rate Map (FIRM) is the required location source for flooding. See the FEMA Flood Map Service Center (<https://msc.fema.gov>) for this county.

### Hazards that vary within the county: highest-rated census tracts

Source: 5

| Hazard     | Highest-rated census tracts<br><i>NRI risk rating, score 0 to 100</i>                                            |
|------------|------------------------------------------------------------------------------------------------------------------|
| Earthquake | tract 69.01 (Relatively Low, 71.8); tract 61 (Relatively Low, 63.4); tract 25 (Relatively Low, 63.3)             |
| Hurricane  | tract 25 (Relatively High, 92.7); tract 49 (Relatively High, 91.4); tract 40.02 (Relatively High, 91.0)          |
| Landslide  | tract 9.02 (Very Low, 60.8); tract 51 (Very Low, 47.3); tract 50 (Very Low, 45.3)                                |
| Tornado    | tract 61 (Relatively Moderate, 60.7); tract 25 (Relatively Moderate, 59.7); tract 49 (Relatively Moderate, 58.9) |
| Tsunami    | no tract has a National Risk Index rating for this hazard                                                        |
| Wildfire   | tract 68 (Relatively Low, 69.9); tract 12 (Relatively Low, 68.8); tract 17 (Very Low, 68.0)                      |

Up to 3 census tracts per hazard, highest National Risk Index rating first, then highest score; a tract number is the Census tract number (for example 69.01 is Census Tract 69.01). FEMA's Resilience Analysis and Planning Tool maps the National Risk Index for every tract: <https://www.fema.gov/emergency-managers/practitioners/resilience-analysis-and-planning-tool>

## Supports FEMA checklist item B1-c: hazard extent

### Extent: scale, observed range and worst recorded event per hazard

Sources: 6, 7

| Hazard                                            | Scale                                 | Records<br><i>count and years</i>        | Observed range                                             | Worst recorded event                                                                                                                                                              | Most damaging<br>(when different)                                          | How it applies to jurisdictions                                            | Note                                                                                                                                                                 |
|---------------------------------------------------|---------------------------------------|------------------------------------------|------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------|----------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Coastal Flood, Storm Surge/ Tide                  | none in data (flood depth: FIRM)      | 25 records, 1997 to 2025 (25 zone-level) |                                                            | Coastal Flood, 2009-11-12, \$18,000,000 property; \$0 crops (2009 dollars); NWS zone VAZ095                                                                                       |                                                                            | Countywide (zone-level records).                                           | Flood depth: see the FEMA Flood Insurance Rate Map.                                                                                                                  |
| Cold/Wind Chill, Extreme Cold/Wind Chill          | wind chill                            | 1 record, 2026 (1 zone-level)            | 1 day; 1 with a recorded value                             | 1 consecutive day, 2026-02-01, zone-level                                                                                                                                         |                                                                            | Countywide (zone-level records).                                           |                                                                                                                                                                      |
| Frost/Freeze (outside NRI's Cold Wave definition) | crop damage                           | 0                                        |                                                            |                                                                                                                                                                                   |                                                                            |                                                                            |                                                                                                                                                                      |
| Drought                                           | U.S. Drought Monitor scale (D0 to D4) | 1 record, 2000 (1 zone-level)            | 10 days; 1 with a recorded value                           | 10 days, 2000-10-01 to 2000-10-10, zone-level                                                                                                                                     |                                                                            | Countywide (zone-level records).                                           | Storm Events enters a drought at D2 or worse east of the Rockies and D3 or worse from the Rockies west (NWS Instruction 10-1605); NRI drought counts D3 and D4 only. |
| Earthquake                                        | Modified Mercalli (local data)        | 0                                        |                                                            |                                                                                                                                                                                   |                                                                            |                                                                            | Storm Events does not record earthquakes; the USGS earthquake catalog is the source.                                                                                 |
| Hail                                              | hail size (inches)                    | 41 records, 1977 to 2024                 | 0.75 in to 1.75 in (median 1 in); 41 with a recorded value | 1.75 in hail, 2005-05-15; same size also recorded on 1977-06-06, 1996-06-24, 1997-05-01                                                                                           | Hail, 1997-05-01, \$10,000,000 property; crops not reported (1997 dollars) | Event records naming jurisdictions in the plan: Norfolk city (33 records). |                                                                                                                                                                      |
| Excessive Heat, Heat                              | heat index (in event narratives)      | 5 records, 1996 to 2025 (5 zone-level)   | 1 day to 4 days (median 3 days); 5 with a recorded value   | 4 consecutive days, 2012-07-05 to 2012-07-08, zone-level                                                                                                                          |                                                                            | Countywide (zone-level records).                                           |                                                                                                                                                                      |
| Hurricane, Tropical Storm, Tropical Depression    | Saffir-Simpson                        | 16 records, 1998 to 2025 (16 zone-level) |                                                            | Strongest recorded: Hurricane record (NOAA event type 'Hurricane (Typhoon)'), 1999-09-15 to 1999-09-16, \$23,400,000 property; crops not reported (1999 dollars); NWS zone VAZ095 |                                                                            | Countywide (zone-level records).                                           | Storm Events files every zone of a storm's episode under the storm's type; flooding from the storm is filed as Flood or Flash Flood records.                         |
| Ice Storm                                         | Sperry-Piltz ice scale (local data)   | 0                                        |                                                            |                                                                                                                                                                                   |                                                                            |                                                                            |                                                                                                                                                                      |

| Hazard                                                                      | Scale                                                                              | Records<br><i>count and years</i>        | Observed range                                                                     | Worst recorded event                                                                                                                                  | Most damaging<br>(when different)                                                          | How it applies to jurisdictions                                                                                     | Note                                                                                                                                                                                                                 |
|-----------------------------------------------------------------------------|------------------------------------------------------------------------------------|------------------------------------------|------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Flash Flood, Flood, Lakeshore Flood                                         | damage and flood days (flood depth: FIRM)                                          | 97 records, 1996 to 2026 (1 zone-level)  |                                                                                    | Flood, 2016-10-08, \$19,000,000 property; \$0 crops (2016 dollars)                                                                                    |                                                                                            | Event records naming jurisdictions in the plan: Norfolk city (79 records). Zone-level records (1) apply countywide. | Flood depth: see the FEMA Flood Insurance Rate Map. Storm Events damage is often \$0 or blank for floods, major ones included; FEMA Public Assistance by declaration (B1-d) shows which floods cost the most.        |
| Debris Flow                                                                 | none (count and damage only)                                                       | 0                                        |                                                                                    |                                                                                                                                                       |                                                                                            |                                                                                                                     |                                                                                                                                                                                                                      |
| Lightning                                                                   | annualized frequency (the measure FEMA's Local Mitigation Planning Handbook names) | 5 records, 1996 to 2012                  |                                                                                    | Lightning, 2001-08-11, damage not reported, 1 direct death                                                                                            | Lightning, 2000-07-30, \$45,000 property; \$0 crops (2000 dollars)                         | Event records naming jurisdictions in the plan: Norfolk city (3 records).                                           | Storm Events lists lightning with damage or casualties.                                                                                                                                                              |
| High Wind and Strong Wind (outside NRI's Strong Wind definition)            | wind speed (kt and mph)                                                            | 25 records, 1997 to 2026 (25 zone-level) | 35 kt (40 mph) to 65 kt (75 mph) (median 45 kt (52 mph)); 22 with a recorded value | 65 kt (75 mph) measured gust, High Wind, 2018-10-11; NWS zone VAZ095                                                                                  | High Wind, 2006-09-01, \$1,000,000 property; crops not reported (zone total, 2006 dollars) | Countywide (zone-level records).                                                                                    |                                                                                                                                                                                                                      |
| Thunderstorm Wind                                                           | wind speed (kt and mph)                                                            | 107 records, 1960 to 2026                | 46 kt (53 mph) to 85 kt (98 mph) (median 50 kt (58 mph)); 90 with a recorded value | 85 kt (98 mph), measurement type not recorded, Thunderstorm Wind, 1980-04-04                                                                          | Thunderstorm Wind, 2022-07-26, \$50,000,000 property; crops not reported (2022 dollars)    | Event records naming jurisdictions in the plan: Norfolk city (40 records).                                          |                                                                                                                                                                                                                      |
| Tornado                                                                     | Enhanced Fujita (Fujita before Feb 2007)                                           | 12 records, 1957 to 2014                 | F/EF0 to F/EF1 (median F/EF1); 11 with a recorded value                            | F1 tornado, 1957-04-08, 1 mi path length (whole path, pre-1996), 33 yd wide, \$250,000 property; crops not recorded (1957 dollars), 2 direct injuries | Tornado, 1997-07-24, \$400,000 property; crops not reported (1997 dollars)                 | Event records naming jurisdictions in the plan: Norfolk city (2 records).                                           | Before 1996 a tornado is listed once, under the county where it began, with its whole path's rating and length; from 1996 on, each county lists its own segment. Length is not used to rank tornadoes (see Methods). |
| Tsunami                                                                     | none (count and damage only)                                                       | 0                                        |                                                                                    |                                                                                                                                                       |                                                                                            |                                                                                                                     |                                                                                                                                                                                                                      |
| Wildfire                                                                    | acres burned (local data)                                                          | 0                                        |                                                                                    |                                                                                                                                                       |                                                                                            |                                                                                                                     |                                                                                                                                                                                                                      |
| Winter Storm, Heavy Snow, Blizzard, Lake-Effect Snow, Winter Weather, Sleet | none in data (snowfall: local data)                                                | 51 records, 1996 to 2025 (51 zone-level) |                                                                                    | Heavy Snow, 2025-02-19, \$1,000 property; \$0 crops (2025 dollars); NWS zone VAZ095                                                                   |                                                                                            | Countywide (zone-level records).                                                                                    |                                                                                                                                                                                                                      |

In event narratives only (local data needed): wind chill, temperature, heat index, ice thickness, acres burned and snow depth; any physical measure of debris flow, lightning and tsunami.

Storm Events records are more complete after 1996; before 1996 only Tornado (from 1950), Hail and Thunderstorm Wind (from 1955) exist. Zone-level records from zones that no NWS zone-county file places in this county (mostly before 2020) are not counted here (the Methods page explains the zone matching).

Dollars are nominal (as reported), labeled with the year; not adjusted for inflation.

## Supports FEMA checklist item B1-d: previous occurrences

Federal declarations for this county: 18 declarations covering 13 separate hazard incidents counted in this packet (declarations for the same incident count once; non-natural and evacuation-only declarations are not counted).

### Federal disaster declarations for this county

Sources: 1, 2, 3

| Declared   | Incident began | FEMA number | Type           | Title                                                                             | Mapped hazard                                                        | County Public Assistance<br><i>federal share obligated, nominal dollars</i> | Flags                                    | Notes                    |
|------------|----------------|-------------|----------------|-----------------------------------------------------------------------------------|----------------------------------------------------------------------|-----------------------------------------------------------------------------|------------------------------------------|--------------------------|
| 2026-01-23 | 2026-01-22     | EM-3631-VA  | Emergency      | Severe Winter Storm                                                               | Winter Weather                                                       | no Public Assistance recorded                                               | new since last plan; within last 5 years |                          |
| 2020-04-02 | 2020-01-20     | DR-4512-VA  | Major disaster | COVID-19 Pandemic                                                                 | Non-natural, not counted                                             | \$37,923,066.19                                                             |                                          |                          |
| 2020-03-13 | 2020-01-20     | EM-3448-VA  | Emergency      | COVID-19                                                                          | Non-natural, not counted                                             | no Public Assistance recorded                                               |                                          | same incident as DR-4512 |
| 2018-09-11 | 2018-09-13     | EM-3403-VA  | Emergency      | Hurricane Florence                                                                | Hurricane                                                            | no Public Assistance recorded                                               |                                          |                          |
| 2016-11-02 | 2016-10-07     | DR-4291-VA  | Major disaster | Hurricane Matthew                                                                 | Hurricane                                                            | \$463,020.02                                                                |                                          |                          |
| 2012-10-29 | 2012-10-26     | EM-3359-VA  | Emergency      | Hurricane Sandy                                                                   | Hurricane                                                            | no Public Assistance recorded                                               |                                          |                          |
| 2011-09-03 | 2011-08-26     | DR-4024-VA  | Major disaster | Hurricane Irene                                                                   | Hurricane                                                            | \$2,966,086.91                                                              |                                          |                          |
| 2011-08-26 | 2011-08-26     | EM-3329-VA  | Emergency      | Hurricane Irene                                                                   | Hurricane                                                            | no Public Assistance recorded                                               |                                          | same incident as DR-4024 |
| 2009-12-09 | 2009-11-11     | DR-1862-VA  | Major disaster | Severe Storms and Flooding Associated with Tropical Depression Ida and a Nor'east | Hurricane; Inland Flooding                                           | \$2,258,220.56                                                              |                                          |                          |
| 2005-09-12 | 2005-08-29     | EM-3240-VA  | Emergency      | Hurricane Katrina Evacuation                                                      | Hurricane: evacuation support, not a local hazard event; not counted | no Public Assistance recorded                                               |                                          |                          |
| 2003-09-18 | 2003-09-18     | DR-1491-VA  | Major disaster | Hurricane Isabel                                                                  | Hurricane                                                            | \$18,917,973.89                                                             |                                          |                          |
| 1999-09-18 | 1999-09-13     | DR-1293-VA  | Major disaster | Hurricane Floyd Major Disaster Declarations                                       | Hurricane                                                            | \$683,481.13                                                                |                                          |                          |
| 1999-09-16 | 1999-09-13     | EM-3147-VA  | Emergency      | Hurricane Floyd Emergency Declarations                                            | Hurricane                                                            | no Public Assistance recorded                                               |                                          | same incident as DR-1293 |
| 1998-09-04 | 1998-08-25     | DR-1242-VA  | Major disaster | Hurricane Bonnie                                                                  | Hurricane                                                            | no Public Assistance recorded                                               |                                          |                          |
| 1996-01-13 | 1996-01-06     | DR-1086-VA  | Major disaster | Blizzard of 96 (Severe Snow Storm)                                                | Winter Weather                                                       | no Public Assistance recorded                                               |                                          |                          |
| 1993-03-25 | 1993-03-13     | EM-3112-VA  | Emergency      | Severe Winter Storm                                                               | Winter Weather                                                       | no Public Assistance recorded                                               |                                          |                          |

| Declared   | Incident began | FEMA number | Type           | Title                | Mapped hazard                                         | County Public Assistance<br><i>federal share obligated, nominal dollars</i> | Flags | Notes |
|------------|----------------|-------------|----------------|----------------------|-------------------------------------------------------|-----------------------------------------------------------------------------|-------|-------|
| 1977-01-26 | 1977-01-26     | DR-525-VA   | Major disaster | Ice Conditions       | Cold Wave                                             | PA not declared for this county                                             |       |       |
| 1972-06-23 | 1972-06-23     | DR-339-VA   | Major disaster | Tropical Storm Agnes | Inland Flooding (primary); also designated: Hurricane | no Public Assistance recorded                                               |       |       |

School districts and special districts in this county: \$110,272.19 (included in the county total above). Public Assistance matched by applicant name to the school districts and special districts FEMA lists as plan participants in this county. They have no row of their own in the jurisdiction table, so their total is listed here. These dollars are already included in the county PA column of the declarations table (the FEMA record places each applicant in this county), so this line is not added to it.

County Public Assistance: applicants the FEMA record places in this county, including any state agencies FEMA files there; statewide rows are listed on the state page; federal share obligated, nominal dollars.

## Statewide declarations

Source: 2

| Declared   | Incident began | FEMA number | Type           | Title                                | Mapped hazard                                                |
|------------|----------------|-------------|----------------|--------------------------------------|--------------------------------------------------------------|
| 1963-03-21 | 1963-03-21     | DR-149-VA   | Major disaster | Floods                               | Inland Flooding                                              |
| 1962-03-09 | 1962-03-09     | DR-123-VA   | Major disaster | Severe Storms, High Tides & Flooding | Inland Flooding (primary); also designated: Coastal Flooding |
| 1957-02-01 | 1957-02-01     | DR-68-VA    | Major disaster | Floods                               | Inland Flooding                                              |

FEMA recorded these with designated area Statewide and no county, so they are listed on every county page in the state and not counted with county rows. Local data needed: whether each one affected this county.

## Previous occurrences by hazard, with explicit no-event rows

Sources: 2, 6, 7

| Hazard           | Storm Events records,<br>all years on file<br><i>(years in the Period column)</i> | Since plan<br>approval<br>records | In the 12 months before<br>plan approval<br>records | Last 5<br>years<br>records | Declared incidents,<br>all years<br><i>separate disasters</i> | Declared since<br>approval<br><i>separate disasters</i> | Period             | Statement                                                                            |
|------------------|-----------------------------------------------------------------------------------|-----------------------------------|-----------------------------------------------------|----------------------------|---------------------------------------------------------------|---------------------------------------------------------|--------------------|--------------------------------------------------------------------------------------|
| Coastal Flooding | 25                                                                                | 8                                 | 2                                                   | 10                         | 0                                                             | 0                                                       | 1996 to 2026-06-30 |                                                                                      |
| Cold Wave        | 1                                                                                 | 1                                 | 0                                                   | 1                          | 1                                                             | 0                                                       | 1996 to 2026-06-30 |                                                                                      |
| Drought          | 1                                                                                 | 0                                 | 0                                                   | 0                          | 0                                                             | 0                                                       | 1996 to 2026-06-30 |                                                                                      |
| Earthquake       | 0                                                                                 | 0                                 | 0                                                   | 0                          | 0                                                             | 0                                                       |                    | Storm Events does not record earthquakes; the USGS earthquake catalog is the source. |
| Hail             | 41                                                                                | 9                                 | 0                                                   | 9                          | 0                                                             | 0                                                       | 1955 to 2026-06-30 |                                                                                      |
| Heat Wave        | 5                                                                                 | 2                                 | 0                                                   | 2                          | 0                                                             | 0                                                       | 1996 to 2026-06-30 |                                                                                      |
| Hurricane        | 16                                                                                | 2                                 | 1                                                   | 2                          | 9                                                             | 0                                                       | 1996 to 2026-06-30 |                                                                                      |
| Ice Storm        | 0                                                                                 | 0                                 | 0                                                   | 0                          | 0                                                             | 0                                                       | 1996 to 2026-06-30 | No recorded events, 1996 to 2026-06-30, NOAA NCEI Storm Events                       |

| <b>Hazard</b>      | <b>Storm Events records,<br/>all years on file</b><br><i>(years in the Period column)</i> | <b>Since plan<br/>approval</b><br><i>records</i> | <b>In the 12 months before<br/>plan approval</b><br><i>records</i> | <b>Last 5<br/>years</b><br><i>records</i> | <b>Declared incidents,<br/>all years</b><br><i>separate disasters</i> | <b>Declared since<br/>approval</b><br><i>separate disasters</i> | <b>Period</b>         | <b>Statement</b>                                                  |
|--------------------|-------------------------------------------------------------------------------------------|--------------------------------------------------|--------------------------------------------------------------------|-------------------------------------------|-----------------------------------------------------------------------|-----------------------------------------------------------------|-----------------------|-------------------------------------------------------------------|
| Inland<br>Flooding | 97                                                                                        | 40                                               | 3                                                                  | 40                                        | 2                                                                     | 0                                                               | 1996 to<br>2026-06-30 |                                                                   |
| Landslide          | 0                                                                                         | 0                                                | 0                                                                  | 0                                         | 0                                                                     | 0                                                               | 1996 to<br>2026-06-30 | No recorded events, 1996 to 2026-06-30, NOAA<br>NCEI Storm Events |
| Lightning          | 5                                                                                         | 0                                                | 0                                                                  | 0                                         | 0                                                                     | 0                                                               | 1996 to<br>2026-06-30 |                                                                   |
| Strong Wind        | 132                                                                                       | 23                                               | 4                                                                  | 27                                        | 0                                                                     | 0                                                               | 1955 to<br>2026-06-30 | Includes 16 High Wind and 9 Strong Wind records.                  |
| Tornado            | 12                                                                                        | 0                                                | 0                                                                  | 0                                         | 0                                                                     | 0                                                               | 1950 to<br>2026-06-30 |                                                                   |
| Tsunami            | 0                                                                                         | 0                                                | 0                                                                  | 0                                         | 0                                                                     | 0                                                               | 1996 to<br>2026-06-30 | No recorded events, 1996 to 2026-06-30, NOAA<br>NCEI Storm Events |
| Wildfire           | 0                                                                                         | 0                                                | 0                                                                  | 0                                         | 0                                                                     | 0                                                               | 1996 to<br>2026-06-30 | No recorded events, 1996 to 2026-06-30, NOAA<br>NCEI Storm Events |
| Winter<br>Weather  | 51                                                                                        | 2                                                | 2                                                                  | 4                                         | 3                                                                     | 1                                                               | 1996 to<br>2026-06-30 |                                                                   |

## Notable Storm Events records

Sources: 1, 6, 7

| Date       | Event type                                        | Magnitude or extent                                        | Damage<br><i>nominal dollars</i>                                     | Deaths,<br>injuries<br><i>direct only</i> | Location                              | Flags                                    | Why listed                                                          |
|------------|---------------------------------------------------|------------------------------------------------------------|----------------------------------------------------------------------|-------------------------------------------|---------------------------------------|------------------------------------------|---------------------------------------------------------------------|
| 2026-02-01 | Extreme Cold/Wind Chill                           |                                                            | \$0 property; \$0 crops (zone total, 2026 dollars)                   | 0, 0                                      | NWS zone VAZ095 (NORFOLK), zone-level | new since last plan; within last 5 years | B1-c worst recorded: Cold/Wind Chill, Extreme Cold/Wind Chill       |
| 2018-10-11 | High Wind                                         | 65 kt (75 mph) measured gust                               | \$15,000 property; \$0 crops (zone total, 2018 dollars)              | 0, 0                                      | NWS zone VAZ095 (NORFOLK), zone-level |                                          | B1-c worst recorded: High Wind and Strong Wind                      |
| 2016-10-08 | Flood                                             |                                                            | \$19,000,000 property; \$0 crops (2016 dollars)                      | 0, 0                                      | NORFOLK                               |                                          | B1-c worst recorded: Flash Flood, Flood, Lakeshore Flood            |
| 2012-07-05 | Heat                                              |                                                            | \$0 property; \$0 crops (zone total, 2012 dollars)                   | 0, 0                                      | NWS zone VAZ095 (NORFOLK), zone-level |                                          | B1-c worst recorded: Excessive Heat, Heat                           |
| 2011-05-24 | Thunderstorm Wind                                 | 50 kt (58 mph) estimated gust                              | \$2,000 property; \$0 crops (2011 dollars)                           | 1, 0                                      | (NGU)NAS NORFOLK                      |                                          | deaths or injuries recorded                                         |
| 2009-11-12 | Coastal Flood                                     |                                                            | \$18,000,000 property; \$0 crops (zone total, 2009 dollars)          | 0, 0                                      | NWS zone VAZ095 (NORFOLK), zone-level |                                          | B1-c worst recorded: Coastal Flood, Storm Surge/Tide                |
| 2005-05-15 | Hail                                              | 1.75 in                                                    | damage not reported                                                  | 0, 0                                      | NORFOLK                               |                                          | B1-c worst recorded: Hail                                           |
| 2001-08-11 | Lightning                                         |                                                            | damage not reported                                                  | 1, 0                                      | OCEAN VIEW                            |                                          | deaths or injuries recorded                                         |
| 1999-09-15 | Hurricane (NOAA event type 'Hurricane (Typhoon)') |                                                            | \$23,400,000 property; crops not reported (zone total, 1999 dollars) | 0, 0                                      | NWS zone VAZ095 (NORFOLK), zone-level |                                          | B1-c worst recorded: Hurricane, Tropical Storm, Tropical Depression |
| 1980-04-04 | Thunderstorm Wind                                 | 85 kt (98 mph), measurement type not recorded              | damage not recorded (pre-1996 record)                                | 0, 0                                      | location not recorded                 |                                          | B1-c worst recorded: Thunderstorm Wind                              |
| 1962-04-08 | Tornado                                           | F1, 11.5 mi path length (whole path, pre-1996), 33 yd wide | \$250,000 property; crops not recorded (1962 dollars)                | 1, 0                                      | location not recorded                 |                                          | deaths or injuries recorded                                         |
| 1957-04-08 | Tornado                                           | F1, 1 mi path length (whole path, pre-1996), 33 yd wide    | \$250,000 property; crops not recorded (1957 dollars)                | 0, 2                                      | location not recorded                 |                                          | B1-c worst recorded: Tornado                                        |

**The full list is in the Excel file, sheet "B1-d Storm Events history" (386 rows).**

Location is the place NOAA recorded, as written in its data; it need not be a jurisdiction in this plan.

Local data needed: state-declared emergencies, from your state emergency management agency (federal data do not include them).

Tribal and special-area declarations in this state are listed on the state page.

## Supports FEMA checklist item B1-e: probability of future events

### Probability: FEMA annualized frequency and descriptor per hazard

Sources: 5, 6

| Hazard           | FEMA annualized frequency (modeled)<br><i>unit per row</i> | Unit                                    | In plain terms                                                                             | Descriptor    | Descriptor basis                                                | NRI events or days in its record period (hail, wind and tornado are area-weighted, so can be fractional) | NRI period                                 | Location   | Note                                                                                                                    |
|------------------|------------------------------------------------------------|-----------------------------------------|--------------------------------------------------------------------------------------------|---------------|-----------------------------------------------------------------|----------------------------------------------------------------------------------------------------------|--------------------------------------------|------------|-------------------------------------------------------------------------------------------------------------------------|
| Coastal Flooding | 3.65                                                       | events per year at a location (modeled) | about 3.6 per year at a given location in the county                                       | Highly likely | FEMA annualized frequency (modeled)                             | not shown                                                                                                | modeled                                    | see B1-f   | Descriptor from NRI: the rate at a location is 1 or more a year, so the county rate is at least that.                   |
| Cold Wave        | 0.471                                                      | event-days per year                     | about 0.471 days per year                                                                  |               | Storm Events event-days in 0 of 30 years, 1996 to 2025 (0%)     | 5.85                                                                                                     | 2005-11-12 to 2024-11-12 (19 years)        | countywide | No Storm Events cold wave record, 1996 to 2025.                                                                         |
| Drought          | 1.3                                                        | event-days per year                     | about 1.3 days per year                                                                    | Possible      | Storm Events event-days in 1 of 30 years, 1996 to 2025 (3.33%)  | 42                                                                                                       | 2000 to 2025 (25.25 years; D3 and D4 only) | countywide |                                                                                                                         |
| Earthquake       | 0.000874                                                   | annual probability at a location        | chance a given location in the county has at least minor-damage shaking in a year: 0.0874% |               |                                                                 | not shown                                                                                                | modeled                                    | see B1-f   | No descriptor (Storm Events does not record earthquakes).                                                               |
| Hail             | 1.29                                                       | events per year                         | about 1.29 per year                                                                        | Highly likely | FEMA annualized frequency (modeled)                             | 55.0 (modeled)                                                                                           | 1986 to 2023 (38 years)                    | countywide |                                                                                                                         |
| Heat Wave        | 6.19                                                       | event-days per year                     | about 6.19 days per year                                                                   | Likely        | Storm Events event-days in 4 of 30 years, 1996 to 2025 (13.3%)  | 60.4                                                                                                     | 2005-11-12 to 2024-11-12 (19 years)        | countywide |                                                                                                                         |
| Hurricane        | 0.237                                                      | events per year                         | about 1 in 4 years                                                                         | Likely        | FEMA annualized frequency (modeled)                             | 48                                                                                                       | 1851 to 2024 (Atlantic)                    | see B1-f   | NRI counts hurricane and tropical storm tracks passing within storm-force wind range; federal declarations are in B1-d. |
| Ice Storm        | 0.483                                                      | event-days per year                     | about 0.483 days per year                                                                  |               | Storm Events event-days in 0 of 30 years, 1996 to 2025 (0%)     | 23                                                                                                       | 1946-12-31 to 2014-02-12 (67 years)        | countywide | No Storm Events ice storm record, 1996 to 2025                                                                          |
| Inland Flooding  | 1.82                                                       | event-days per year                     | about 1.82 days per year                                                                   | Likely        | Storm Events event-days in 25 of 30 years, 1996 to 2025 (83.3%) | 51                                                                                                       | 1996 to 2023 (28 years)                    | see B1-f   |                                                                                                                         |

| <b>Hazard</b>     | <b>FEMA<br/>annualized<br/>frequency<br/>(modeled)</b><br><i>unit per row</i> | <b>Unit</b>                                                                                   | <b>In plain terms</b>                                                 | <b>Descriptor</b> | <b>Descriptor basis</b>                                                  | <b>NRI events or days in its<br/>record period (hail, wind and<br/>tornado are area-weighted,<br/>so can be fractional)</b> | <b>NRI period</b>                               | <b>Location</b> | <b>Note</b>                                           |
|-------------------|-------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------|-----------------------------------------------------------------------|-------------------|--------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------|-----------------|-------------------------------------------------------|
| Landslide         | 0.00865                                                                       | events per year<br>(modeled)                                                                  | about 1 in 116 years                                                  | Unlikely          | FEMA annualized<br>frequency<br>(modeled)                                | not shown                                                                                                                   | modeled                                         | see B1-f        |                                                       |
| Lightning         | 40.7                                                                          | days per year with a<br>strike                                                                | about 40.7 days per<br>year                                           | Highly<br>likely  | FEMA annualized<br>frequency<br>(modeled)                                | not shown                                                                                                                   | 1995 to 2023 (29<br>years; CONUS)               | countywide      |                                                       |
| Strong<br>Wind    | 0.499                                                                         | events per year                                                                               | about 1 in 2 years                                                    | Likely            | FEMA annualized<br>frequency<br>(modeled)                                | 14                                                                                                                          | 1986 to 2023 (38<br>years)                      | countywide      |                                                       |
| Tornado           | 0.0377                                                                        | events per year                                                                               | about 1 in 27 years                                                   | Possible          | FEMA annualized<br>frequency<br>(modeled)                                | not shown                                                                                                                   | 1950 to 2023<br>(EF2+); 1986 to<br>2023 (EF0-1) | see B1-f        |                                                       |
| Tsunami           |                                                                               | annual probability at<br>the most exposed<br>location (used in<br>place of a county<br>value) |                                                                       |                   | Storm Events<br>records in 0 of 30<br>years, 1996 to 2025<br>(0%)        | not shown                                                                                                                   | modeled                                         | see B1-f        | No descriptor: no Storm<br>Events record 1996 to 2025 |
| Wildfire          | 0.0000405                                                                     | annual probability at a<br>location                                                           | chance a given location<br>in the county burns in a<br>year: 0.00405% |                   | Storm Events<br>records in 0 of 30<br>years, 1996 to 2025<br>(0%)        | not shown                                                                                                                   | modeled                                         | see B1-f        | No descriptor: no Storm<br>Events record 1996 to 2025 |
| Winter<br>Weather | 2.85                                                                          | event-days per year                                                                           | about 2.85 days per<br>year                                           | Likely            | Storm Events<br>event-days in 19 of<br>30 years, 1996 to<br>2025 (63.3%) | 35.5                                                                                                                        | 2005-11-12 to<br>2024-11-12 (19<br>years)       | countywide      |                                                       |

FEMA annualized frequency (modeled) is the National Risk Index v1.20 (December 2025) estimate of how often a hazard affects this county in a year; it is not recorded events divided by years, and its unit differs by hazard (events, event-days, or days with a lightning strike per year). For earthquake, wildfire, coastal flooding and tsunami the value is the chance (or number of events) at a location in the county, not across the county, so no "1 in N years" is given and the descriptor comes from Storm Events where it has a record (none for earthquake). The Methods page gives each hazard's method, from FEMA's National Risk Index Technical Documentation v1.20.

Where NRI gives event-days, the descriptor comes from the share of years with a Storm Events record; NRI's source records more events, so the two differ.

Descriptor scale used in this packet (defined per unit)

Sources: 5, 6

| Unit                        | Descriptor    | Definition                                               |
|-----------------------------|---------------|----------------------------------------------------------|
| events per year             | Highly likely | 1 or more per year                                       |
| events per year             | Likely        | about once in 1 to 10 years                              |
| events per year             | Possible      | about once in 10 to 100 years                            |
| events per year             | Unlikely      | less than once in 100 years                              |
| annual probability          | Likely        | 10% to under 100% chance in a given year                 |
| annual probability          | Possible      | 1% to under 10% chance in a given year                   |
| annual probability          | Unlikely      | under 1% chance in a given year                          |
| event-days (share of years) | Highly likely | event-days recorded in 90% or more of years              |
| event-days (share of years) | Likely        | event-days recorded in 10% to under 90% of years         |
| event-days (share of years) | Possible      | event-days recorded in some years but under 10% of years |
| lightning strike-days       | Highly likely | cloud-to-ground strikes on 1 or more days per year       |

Intensity bands: historical frequency (Storm Events)

Source: 6

| Hazard                                         | Band                      | Years        | Events<br><i>county-coded records</i> | Years in period | Events per year<br><i>events / years</i> |
|------------------------------------------------|---------------------------|--------------|---------------------------------------|-----------------|------------------------------------------|
| Hail                                           | 1.00-1.99 in              | 1996 to 2025 | 22                                    | 30              | 0.733                                    |
| Hail                                           | 2.00 in+                  | 1996 to 2025 | 0                                     | 30              | 0                                        |
| Thunderstorm Wind (counted as NRI Strong Wind) | 50-64 kt                  | 1996 to 2025 | 68                                    | 30              | 2.27                                     |
| Thunderstorm Wind (counted as NRI Strong Wind) | 65 kt+                    | 1996 to 2025 | 5                                     | 30              | 0.167                                    |
| Thunderstorm Wind (counted as NRI Strong Wind) | unmeasured or below 50 kt | 1996 to 2025 | 9                                     | 30              | 0.3                                      |
| Tornado                                        | EF0-1                     | 1996 to 2025 | 5                                     | 30              | 0.167                                    |
| Tornado                                        | EF2-3                     | 1996 to 2025 | 0                                     | 30              | 0                                        |
| Tornado                                        | EF4-5                     | 1996 to 2025 | 0                                     | 30              | 0                                        |
| Tornado                                        | unrated (EFU)             | 1996 to 2025 | 0                                     | 30              | 0                                        |

The bands show how often events of each severity were recorded in this county, to profile how severe events have been (FEMA's probability item asks for the range of intensities).

Hail smaller than 1 inch is not counted: on 2010-01-05 the National Weather Service raised its severe-hail threshold from 3/4 inch to 1 inch, so smaller reports became less common after 2009 (NWS Service Change Notice 09-52). NRI hail frequency uses a 0.75 inch threshold.

Optional: future conditions. Not a required item in the 2025 FEMA Local Mitigation Planning Policy Guide; some states ask for it. The federal Climate Mapping for Resilience and Adaptation (CMRA) site gives county exposure to future climate conditions (<https://resilience.climate.gov/>).

## Supports FEMA checklist item B1-f: hazards that vary across jurisdictions

### Range of census tract risk within the county

Source: 5

| Hazard           | Tracts<br><i>rated of all</i> | NRI risk score, 0 to 100 |        |      | Tracts by rating                                                                       |
|------------------|-------------------------------|--------------------------|--------|------|----------------------------------------------------------------------------------------|
|                  |                               | Min                      | Median | Max  |                                                                                        |
| Coastal Flooding | 77 of 80                      | 69.7                     | 86.6   | 98.2 | Relatively High 7, Relatively Moderate 25, Relatively Low 28, Very Low 17, No Rating 3 |
| Cold Wave        | 80 of 80                      | 15.7                     | 34.8   | 64.3 | Relatively Moderate 10, Relatively Low 67, Very Low 3                                  |
| Drought          | 0 of 80                       |                          |        |      | No Rating 80                                                                           |
| Earthquake       | 80 of 80                      | 8.5                      | 33.9   | 71.8 | Relatively Low 30, Very Low 50                                                         |
| Hail             | 80 of 80                      | 17.9                     | 44.9   | 72.7 | Relatively Moderate 3, Relatively Low 62, Very Low 15                                  |
| Heat Wave        | 80 of 80                      | 1.4                      | 42.6   | 81.3 | Relatively Moderate 19, Relatively Low 57, Very Low 4                                  |
| Hurricane        | 80 of 80                      | 57.8                     | 80.6   | 92.7 | Relatively High 4, Relatively Moderate 44, Relatively Low 32                           |
| Ice Storm        | 80 of 80                      | 3.3                      | 25.9   | 80.2 | Relatively Moderate 2, Relatively Low 26, Very Low 52                                  |
| Inland Flooding  | 80 of 80                      | 0.4                      | 5.8    | 79.9 | Relatively High 1, Relatively Moderate 1, Relatively Low 16, Very Low 62               |
| Landslide        | 76 of 80                      | 11.4                     | 24.8   | 60.8 | Very Low 76, No Rating 4                                                               |
| Lightning        | 80 of 80                      | 0.5                      | 51.9   | 89.3 | Relatively High 3, Relatively Moderate 39, Relatively Low 35, Very Low 3               |
| Strong Wind      | 80 of 80                      | 7.8                      | 38.0   | 72.5 | Relatively Moderate 13, Relatively Low 64, Very Low 3                                  |
| Tornado          | 80 of 80                      | 5.1                      | 37.4   | 60.7 | Relatively Moderate 7, Relatively Low 67, Very Low 6                                   |
| Tsunami          | 0 of 80                       |                          |        |      | Insufficient Data 80                                                                   |
| Wildfire         | 73 of 80                      | 19.9                     | 41.1   | 69.9 | Relatively Low 2, Very Low 71, No Rating 7                                             |
| Winter Weather   | 80 of 80                      | 13.3                     | 38.7   | 67.3 | Relatively Moderate 17, Relatively Low 61, Very Low 2                                  |

Rated tracts only: No Rating (score 0.0), Not Applicable and Insufficient Data tracts are counted but not used for the minimum, median and maximum.

The score ranks a tract against all U.S. tracts (100 = highest). The rating is FEMA's category for the tract's risk value, computed differently, so the two can disagree.

Frequency data for cold wave, hail, heat wave, ice storm, lightning, strong wind and winter weather are county-wide or coarse (49 km grid or NWS zone), the same for every jurisdiction; the tract range mostly reflects where buildings and people are.

Each jurisdiction (starting figures from federal data)

Sources: 1, 3, 4, 6

| Jurisdiction | Type | Plan status                  | Repetitive loss<br><i>FMA RL and SRL (44 CFR 77.2); repeat-flood, any definition</i> | Public Assistance to this jurisdiction<br><i>FEMA records matched by applicant name; federal share obligated, nominal dollars</i> | Event records naming this place<br><i>all years; since its plan</i> | Notes                                                                                |
|--------------|------|------------------------------|--------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------|--------------------------------------------------------------------------------------|
| Norfolk city | City | Approved, expires 2027-06-07 | FMA RL 77, SRL 127; any 980                                                          | \$24,853,588.22                                                                                                                   | 157 total; 41 since its plan                                        | Includes \$750,818.86 for declarations not counted as hazard incidents (DR-4512-VA). |

Repetitive-loss counts are for whole NFIP communities, which can extend beyond this county (see the note in B2-c).

School districts and special districts get a plan clock row only.

County Public Assistance in B1-d also includes applicants filed under the county that are not jurisdictions in this plan (for example state agencies, special districts and nonprofits), so the jurisdiction rows add up to less.

Supports FEMA checklist items B2-a and B2-b: vulnerability and potential impacts

Local data needed

The table below gives county-level starting figures; the plan describes impacts for each jurisdiction and its own assets.

- Critical facilities and lifelines per hazard
- A problem statement per jurisdiction per hazard
- Changes in development in hazard-prone areas since the last approval, or a statement of none (E1-a)
- Future assets

County-level starter: exposure, expected annual loss and damage since the plan

Sources: 1, 2, 3, 5, 6, 7

| Hazard           | Building exposure<br><i>modeled dollars</i> | Agriculture exposure<br><i>modeled dollars</i> | Population exposed<br><i>people</i> | EAL buildings<br><i>modeled dollars per year</i> | EAL agriculture<br><i>modeled dollars per year</i> | Cost of expected deaths and injuries<br><i>FEMA's dollar value per year, not property damage</i> | EAL as % of exposure<br><i>buildings; agriculture where noted</i> | Storm Events damage since 2022-06-08<br><i>county-coded records, property plus crops, nominal dollars</i> | Zone-level damage since plan<br><i>property plus crops, reported for the zone</i> | Public Assistance since plan<br><i>nominal dollars; see note</i> | Note                             |
|------------------|---------------------------------------------|------------------------------------------------|-------------------------------------|--------------------------------------------------|----------------------------------------------------|--------------------------------------------------------------------------------------------------|-------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|------------------------------------------------------------------|----------------------------------|
| Coastal Flooding | \$14,243,165,058                            | n/a                                            | 72,222                              | \$2,880,351                                      | n/a                                                | \$136,385                                                                                        | 0.0202%                                                           |                                                                                                           | \$180,000                                                                         |                                                                  |                                  |
| Cold Wave        | \$42,208,348,266                            | \$0                                            | 237,884                             | \$13,945                                         | \$0                                                | \$2,184,950                                                                                      | under 0.0001%                                                     |                                                                                                           | \$0                                                                               |                                                                  |                                  |
| Drought          | n/a                                         | \$0                                            | n/a                                 | n/a                                              | \$0                                                | n/a                                                                                              |                                                                   |                                                                                                           |                                                                                   |                                                                  | agriculture exposure is 0 in NRI |

| Hazard          | Building exposure<br><i>modeled dollars</i> | Agriculture exposure<br><i>modeled dollars</i> | Population exposed<br><i>people</i> | EAL buildings<br><i>modeled dollars per year</i> | EAL agriculture<br><i>modeled dollars per year</i> | Cost of expected deaths and injuries<br><i>FEMA's dollar value per year, not property damage</i> | EAL as % of exposure<br><i>buildings; agriculture where noted</i> | Storm Events damage since 2022-06-08<br><i>county-coded records, property plus crops, nominal dollars</i> | Zone-level damage since plan<br><i>property plus crops, reported for the zone</i> | Public Assistance since plan<br><i>nominal dollars; see note</i> | Note                                                                                                                                                                      |
|-----------------|---------------------------------------------|------------------------------------------------|-------------------------------------|--------------------------------------------------|----------------------------------------------------|--------------------------------------------------------------------------------------------------|-------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Earthquake      | \$75,776,428,447                            | n/a                                            | 238,005                             | \$957,190                                        | n/a                                                | \$462,524                                                                                        | 0.00126%                                                          |                                                                                                           |                                                                                   |                                                                  |                                                                                                                                                                           |
| Hail            | \$42,208,348,266                            | \$0                                            | 237,884                             | \$441,005                                        | \$0                                                | \$101,038                                                                                        | 0.00104%                                                          | \$0                                                                                                       |                                                                                   |                                                                  |                                                                                                                                                                           |
| Heat Wave       | \$42,208,348,266                            | \$0                                            | 237,884                             | \$178                                            | \$0                                                | \$2,728,929                                                                                      | under 0.0001%                                                     |                                                                                                           | \$0                                                                               |                                                                  |                                                                                                                                                                           |
| Hurricane       | \$42,204,784,303                            | \$0                                            | 237,858                             | \$13,042,145                                     | \$0                                                | \$456,557                                                                                        | 0.0309%                                                           |                                                                                                           | \$0                                                                               |                                                                  |                                                                                                                                                                           |
| Ice Storm       | \$42,103,167,751                            | n/a                                            | 237,055                             | \$218,058                                        | n/a                                                | \$2,227                                                                                          | 0.000518%                                                         |                                                                                                           |                                                                                   |                                                                  |                                                                                                                                                                           |
| Inland Flooding | \$42,062,546,800                            | \$0                                            | 31,642                              | \$14,841,709                                     | \$0                                                | \$1,906,463                                                                                      | n/a (see note)                                                    | \$0                                                                                                       |                                                                                   |                                                                  | NRI counts the full building value of any census block with some flood loss; this is not the value of buildings in the floodplain. Use local FIRM overlays for B2-a/B2-b. |
| Landslide       | \$113,330,819                               | n/a                                            | 548                                 | \$39                                             | n/a                                                | under \$1                                                                                        | under 0.0001%                                                     |                                                                                                           |                                                                                   |                                                                  |                                                                                                                                                                           |
| Lightning       | \$42,208,348,266                            | n/a                                            | 237,884                             | \$45,196                                         | n/a                                                | \$1,035,945                                                                                      | 0.000107%                                                         |                                                                                                           |                                                                                   |                                                                  |                                                                                                                                                                           |
| Strong Wind     | \$42,208,348,266                            | \$0                                            | 237,884                             | \$399,409                                        | \$0                                                | \$636,071                                                                                        | 0.000946%                                                         | \$50,100,250                                                                                              | \$4,000                                                                           |                                                                  | Storm Events damage since the plan includes 1 zone-level High Wind record (\$4,000): a NOAA non-thunderstorm wind type, outside NRI's Strong Wind definition.             |
| Tornado         | \$42,208,348,266                            | \$0                                            | 237,884                             | \$1,349,474                                      | \$0                                                | \$1,709,831                                                                                      | 0.0032%                                                           |                                                                                                           |                                                                                   |                                                                  |                                                                                                                                                                           |
| Tsunami         | n/a                                         | n/a                                            | n/a                                 | n/a                                              | n/a                                                | n/a                                                                                              |                                                                   |                                                                                                           |                                                                                   |                                                                  | NRI publishes no building exposure for this county                                                                                                                        |

| Hazard         | Building exposure<br><i>modeled dollars</i> | Agriculture exposure<br><i>modeled dollars</i> | Population exposed<br><i>people</i> | EAL buildings<br><i>modeled dollars per year</i> | EAL agriculture<br><i>modeled dollars per year</i> | Cost of expected deaths and injuries<br><i>FEMA's dollar value per year, not property damage</i> | EAL as % of exposure<br><i>buildings; agriculture where noted</i> | Storm Events damage since 2022-06-08<br><i>county-coded records, property plus crops, nominal dollars</i> | Zone-level damage since plan<br><i>property plus crops, reported for the zone</i> | Public Assistance since plan<br><i>nominal dollars; see note</i> | Note |
|----------------|---------------------------------------------|------------------------------------------------|-------------------------------------|--------------------------------------------------|----------------------------------------------------|--------------------------------------------------------------------------------------------------|-------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|------------------------------------------------------------------|------|
| Wildfire       | \$5,175,237,057                             | \$0                                            | 30,170                              | \$15,944                                         | \$0                                                | \$1,716                                                                                          | 0.000308%                                                         |                                                                                                           |                                                                                   |                                                                  |      |
| Winter Weather | \$42,208,348,266                            | \$0                                            | 237,884                             | \$13,019                                         | \$0                                                | \$118,951                                                                                        | under 0.0001%                                                     |                                                                                                           | \$1,000                                                                           | no Public Assistance recorded (1 declaration)                    |      |

Totals since 2022-06-08 (Storm Events through 2026-06-30): 67 county-coded records, 66 with a damage value recorded (including \$0), \$50,100,250; 20 zone-level records, 14 with a damage value recorded (including \$0), \$185,000 reported for the zone; Public Assistance: none recorded on the 1 counted declaration.

FEMA does not split Public Assistance by hazard. A declaration mapped to several hazards is listed under each of them with its full amount, so the per-hazard column does not add up to the total; the unit total counts each declaration once.

NRI computes earthquake exposure on its own basis, so it exceeds the county building value in B2-a.

## Supports FEMA checklist item B2-a: vulnerability (county context)

### County context

Source: 5

| Measure                                                                                                                                                                       | Value               |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------|
| Population                                                                                                                                                                    | 237,884             |
| Building value (total, not at risk)                                                                                                                                           | \$42,208,348,266    |
| Agriculture value (total, not at risk)                                                                                                                                        | \$0                 |
| NRI risk rating (all hazards)                                                                                                                                                 | Relatively Moderate |
| Expected annual loss, buildings and agriculture, all hazards                                                                                                                  | \$34,217,663        |
| Expected annual loss, population equivalence, all hazards (NRI values each statistical life at \$13.7M; a modeled value of expected deaths and injuries, not property damage) | \$11,481,588        |
| Social vulnerability rating                                                                                                                                                   | Relatively Low      |
| Community resilience rating                                                                                                                                                   | Relatively High     |
| NRI version                                                                                                                                                                   | December 2025       |

FEMA's all-hazard expected annual loss adds buildings, agriculture and population equivalence; this table gives the property part and the population-equivalence part as separate rows.

Social vulnerability: higher means people are more likely to be harmed and slower to recover. Community resilience: lower means the community is less able to recover. High social vulnerability and low resilience both raise the NRI risk rating.

## Supports FEMA checklist item B2-c: repetitive loss properties

### Repetitive loss in this county, both definitions

Sources: 1, 4

| Definition                                    | Properties | Severe repetitive loss                               | Properties |
|-----------------------------------------------|------------|------------------------------------------------------|------------|
| Repetitive loss, FMA definition (44 CFR 77.2) | 77         | Severe repetitive loss, FMA definition (44 CFR 77.2) | 127        |
| Repetitive loss, NFIP insurance definition    | 934        | Severe repetitive loss, NFIP insurance definition    | 93         |

The state NFIP coordinator's list, the source FEMA's Handbook names, often uses the NFIP insurance definition (second row).

### Repeat-flood properties: county and state-level rows

Sources: 1, 4

| Scope                               | RL, FMA<br><i>properties</i> | SRL, FMA<br><i>properties</i> | RL, NFIP<br><i>properties</i> | SRL, NFIP<br><i>properties</i> | Any category<br><i>properties</i> | Mitigated<br><i>properties</i> | Currently insured<br><i>properties</i> |
|-------------------------------------|------------------------------|-------------------------------|-------------------------------|--------------------------------|-----------------------------------|--------------------------------|----------------------------------------|
| County total                        | 77                           | 127                           | 934                           | 93                             | 980                               | 46                             | 667                                    |
| of which: Norfolk city              | 77                           | 127                           | 934                           | 93                             | 980                               | 46                             | 667                                    |
| Statewide, no county in FEMA's file | 0                            | 0                             | 4                             | 0                              | 4                                 | 0                              | 0                                      |

The statewide row counts properties FEMA's file gives with no county in this state; they are listed for reference and are not in this county's counts.

### Repeat-flood properties by jurisdiction in the plan (NFIP community)

Sources: 1, 4

| Jurisdiction | NFIP community ID | RL, FMA<br><i>properties</i> | SRL, FMA<br><i>properties</i> | RL, NFIP<br><i>properties</i> | SRL, NFIP<br><i>properties</i> | Any category<br><i>properties</i> | Mitigated<br><i>properties</i> | Currently insured<br><i>properties</i> |
|--------------|-------------------|------------------------------|-------------------------------|-------------------------------|--------------------------------|-----------------------------------|--------------------------------|----------------------------------------|
| Norfolk city | 510104            | 77                           | 127                           | 934                           | 93                             | 980                               | 46                             | 667                                    |

Counts by occupancy group for each jurisdiction are in the Excel file, sheet "B2-c Jurisdictions".

Jurisdiction rows are whole NFIP communities and need not add up to the county total: a community that extends into another county is counted in full on each jurisdiction row, while the county table counts only its part in this county.

County repeat-flood properties by occupancy group

Sources: 1, 4

| Occupancy group           | RL, FMA<br><i>properties</i> | SRL, FMA<br><i>properties</i> | RL, NFIP<br><i>properties</i> | SRL, NFIP<br><i>properties</i> | Any category<br><i>properties</i> | Mitigated<br><i>properties</i> | Currently insured<br><i>properties</i> |
|---------------------------|------------------------------|-------------------------------|-------------------------------|--------------------------------|-----------------------------------|--------------------------------|----------------------------------------|
| single-family residential | 65                           | 94                            | 759                           | 67                             | 798                               | 39                             | 563                                    |
| 2 to 4 unit residential   | 10                           | 14                            | 91                            | 8                              | 97                                | 6                              | 48                                     |
| other residential         | 0                            | 8                             | 51                            | 8                              | 51                                | 0                              | 42                                     |
| non-residential           | 2                            | 11                            | 33                            | 10                             | 34                                | 1                              | 14                                     |
| not reported              | 0                            | 0                             | 0                             | 0                              | 0                                 | 0                              | 0                                      |

FEMA's occupancy groups have no institutional class; institutional properties are counted in non-residential or other residential in the table by occupancy group.

FMA RL and FMA SRL are the Flood Mitigation Assistance definitions (44 CFR 77.2), the ones the FEMA Local Mitigation Planning Policy Guide cites. NFIP repetitive loss (the FEMA insurance definition) is 2 or more claims over \$1,000 in 10 years, and a property can leave that group once it is mitigated. Also shown: NFIP severe repetitive loss, any category, mitigated and currently insured. The Methods page gives the OpenFEMA field details.

Counts are aggregates of FEMA's public NFIP Multiple Loss Properties file (FEMA's data date 2026-08-02; file version 2026-08-04). No property is identified. County assignment is FEMA's geocode.

In this county 28 properties are FMA repetitive loss but not NFIP repetitive loss, and 885 properties are NFIP repetitive loss but not FMA repetitive loss.

Exact counts; no count suppression.

Sources

Tables cite these sources by number. The full list, for the plan's bibliography (FEMA review item A4-a):

1. FEMA, OpenFEMA HazardMitigationPlanStatuses v1, version 2026-09-29T134039Z, pulled 2026-09-30, <https://www.fema.gov/api/open/v1/HazardMitigationPlanStatuses> (API)
2. FEMA, OpenFEMA DisasterDeclarationsSummaries v2, version 2026-09-29T162832Z, pulled 2026-09-30, <https://www.fema.gov/api/open/v2/DisasterDeclarationsSummaries> (API)
3. FEMA, OpenFEMA PublicAssistanceFundedProjectsSummaries v1, version 2026-09-29T150754Z, pulled 2026-09-30, <https://www.fema.gov/api/open/v1/PublicAssistanceFundedProjectsSummaries> (API)
4. FEMA, OpenFEMA NfipMultipleLossProperties v1, version 2026-08-04T164045Z, pulled 2026-09-30, <https://www.fema.gov/api/open/v1/NfipMultipleLossProperties> (API)
5. FEMA, FEMA National Risk Index 1.20.0 (December 2025), county and census tract tables, version 1.20.0, pulled 2026-09-30, [https://www.fema.gov/about/reports-and-data/openfema/nri/v120/NRI\\_Table\\_Counties.zip](https://www.fema.gov/about/reports-and-data/openfema/nri/v120/NRI_Table_Counties.zip) (download, 25 MB), [https://www.fema.gov/about/reports-and-data/openfema/nri/v120/NRI\\_Table\\_CensusTracts.zip](https://www.fema.gov/about/reports-and-data/openfema/nri/v120/NRI_Table_CensusTracts.zip) (download, 635 MB)
6. NOAA NCEI, NOAA NCEI Storm Events Database, details files (csvfiles v1.0), version c20260918, pulled 2026-09-30, <https://www.ncei.noaa.gov/pub/data/swdi/stormevents/csvfiles/>
7. NOAA National Weather Service, NWS county-public forecast zones correlation file, version bp03mr20 to bp16ap26 (11 files; newest bp16ap26), pulled 2026-09-30, <https://www.weather.gov/gis/ZoneCounty>
8. U.S. Census Bureau, Census 2024 Gazetteer, 2020 place by county, CT county-to-cousub crosswalk, version 2024-gazetteer, pulled 2026-09-30, [https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024\\_Gazetteer/2024\\_Gaz\\_counties\\_national.zip](https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024_Gazetteer/2024_Gaz_counties_national.zip), [https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024\\_Gazetteer/2024\\_Gaz\\_cousubs\\_national.zip](https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024_Gaz_cousubs_national.zip), [https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024\\_Gazetteer/2024\\_Gaz\\_place\\_national.zip](https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024_Gaz_place_national.zip), [https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024\\_Gazetteer/2024\\_Gaz\\_unsd\\_national.zip](https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024_Gaz_unsd_national.zip), [https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024\\_Gazetteer/2024\\_Gaz\\_elsd\\_national.zip](https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024_Gaz_elsd_national.zip), [https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024\\_Gazetteer/2024\\_Gaz\\_scsd\\_national.zip](https://www2.census.gov/geo/docs/maps-data/data/gazetteer/2024_Gaz_scsd_national.zip), [https://www2.census.gov/geo/docs/reference/codes2020/national\\_place\\_by\\_county2020.txt](https://www2.census.gov/geo/docs/reference/codes2020/national_place_by_county2020.txt), [https://www2.census.gov/geo/docs/reference/ct\\_change/ct\\_cou\\_to\\_cousub\\_crosswalk.xlsx](https://www2.census.gov/geo/docs/reference/ct_change/ct_cou_to_cousub_crosswalk.xlsx) (used to match place names and codes; no table prints its values)

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## What this packet is and what the plan adds

This packet is the federal data for the plan's risk assessment (the summary on page 1 says how it is organized); the plan and FEMA's review decide whether each item is met.

The plan adds what only the community has: local data on assets, critical facilities, development and each jurisdiction's impacts; local hazard history, including state-declared emergencies; the mitigation strategy; and adoption.

How the federal data are built: National Risk Index values are FEMA's model, not counts of events. Storm Events is more complete from 1996; zone-level records are placed by forecast zone, not by location in the county. Public Assistance for a jurisdiction is matched by applicant name. The Methods page gives every rule and the known edge cases.

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## OpenFEMA disclaimer

This product uses the Federal Emergency Management Agency's OpenFEMA API, but is not endorsed by FEMA. The Federal Government or FEMA cannot vouch for the data or analyses derived from these data after the data have been retrieved from the Agency's website(s).

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Cite this: Hazard Plain (2026). Norfolk city, VA: risk-assessment baseline packet, release 2026-10 (data as of 2026-09-30; Independent city FIPS 51710). Automated baseline. <https://hazardplain.org/va/51710/> Built from FEMA OpenFEMA, the FEMA National Risk Index and NOAA NCEI Storm Events; source versions in the packet's Sources list.

Corrections: to report an error, name the packet, the table and what your records show. Contact: [contact@hazardplain.org](mailto:contact@hazardplain.org)